Case 1:17-cv-05839-AJN-BCM Document 119 Filed 03/13/19 Page 1 of 37 1

Ia3Wyun0 UNITED STATES DISTRICT COURT 1 SOUTHERN DISTRICT OF NEW YORK -----x 2 3 EQUAN YUNUS, SR., 4 Plaintiff, 5 17 Civ. 5839 (AJN) v. 6 J. LEWIS-ROBINSON, et al., Oral Argument 7 Defendants. 8 New York, N.Y. 9 October 3, 2018 3:00 p.m. 10 Before: 11 HON. ALISON J. NATHAN, 12 District Judge 13 14 **APPEARANCES** EMERY CELLI BRINCKERHOFF & ABADY, LLP 15 Attorneys for Plaintiff BY: ANDREW G. CELLI 16 DAVID B. BERMAN 17 BARBARA D. UNDERWOOD 18 Acting Attorney General of the State of New York 19 Attorney for Defendant State of New York BY: KACIE A. LALLY 20 DANIEL A. SCHULZE Assistants Attorney General 21 22 23 24 25

1 (Case called)

THE COURT: Good afternoon. Please be seated.

I'll take appearances from counsel, starting with counsel for plaintiff.

MR. CELLI: Good afternoon, your Honor. I'm Andrew Celli with the law firm of Emery Celli Brinckerhoff & Abady.

I'm here today with my colleague David Berman and our client,

Equan Yunus.

THE COURT: Good afternoon to the three of you.

I would ask counsel when you're speaking if you could pull up the microphone. The room is beautiful on the eye but not on the ear.

For the defendants.

MS. LALLY: Kacie Lally, from the Attorney General's office, for the state defendants. I'm here with my colleague Daniel Schulze.

THE COURT: Good afternoon to both of you.

We're here for oral argument. Based on the motion to dismiss and the motion for preliminary injunction, I did refer this to the magistrate judge for an R&R, and I have objections. I put out an order raising a supplemental issue with respect to preclusion that I was banging my head against as I was working my way through this.

There are obviously a lot of issues in the case. We don't have time for all of it, necessarily. I think what I'd

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like to do is give each side 30 minutes. I'll ask plaintiff's counsel to go first, and you may reserve some time if you like for rebuttal. I would ask that you begin with the preclusion discussion. Then after that, I'll leave it to you to prioritize on the substantive issues and objections. I'll have questions as we go, but I am focused, at least in the immediate, on the preclusion issues and will ask you to begin there.

If I take you overtime with my questions, I'll make sure that we even out the time at the end, if we go over the time allotted. But I think if we start with a 30-minute goal, we can be done by the time that I need to be done.

With that, Mr. Celli.

MR. CELLI: Yes. Mr. Berman will handle the preclusion issues, your Honor.

THE COURT: OK. That's fine.

Mr. Berman.

MR. BERMAN: Thank you, your Honor.

THE COURT: It's probably easiest to hear you if you're at the podium.

Thank you.

MR. BERMAN: Good afternoon, your Honor.

THE COURT: Good afternoon.

MR. BERMAN: As discussed, I will cover the preclusion

25 issues.

THE COURT: Let me ask, do you want to reserve some time for rebuttal?

MR. BERMAN: Yes, five minutes.

THE COURT: Five minutes, so you've got 25 minutes now.

Thank you.

MR. BERMAN: And your Honor, if it's all right, in those 25 minutes, I was going to cover this and Mr. Celli was going to cover the merits of our substantive due process claim, so at some point in those 25 minutes, we'll switch.

THE COURT: That's fine.

Thank you.

MR. BERMAN: Your Honor, with respect to the preclusion, there are two elements in the collateral estoppel here. The first is that the issue is not either actually or necessarily decided in the alternative, and the second is that the party the preclusion is being asserted against have a full and fair opportunity to litigate.

The first part of that, the "actually" or "necessarily decided," is not satisfied here, and the reason is, first, it wasn't actually decided because while there was a lot of discussion of the *Knox* case at Mr. Yunus's SORA hearing, the discussion was all in the context of his risk-level classification.

THE COURT: Is it fair to say, Mr. Berman, that the

arguments you're making here with respect to the collateral estoppel issue of preclusion track very much the arguments that were raised and discussed and ruled on by Magistrate Judge Jones in the *Rooker-Feldman* context?

There's a dispute. Was it really argued? Was it really decided? It's essentially the same set of arguments for collateral estoppel as it was for Rooker-Feldman.

MR. BERMAN: Yes, your Honor.

I would agree with that, that the issue as to whether or not it was actually decided greatly overlaps with
Rooker-Feldman, and the "necessarily decided" aspect of it
largely overlaps with the inextricably intertwined argument
that the state made with respect to Rooker-Feldman.

THE COURT: OK. I have the substance of the arguments there.

Let's turn, then, to claim preclusion, or res judicata.

MR. BERMAN: Certainly, your Honor.

I think the issue of res judicata here is that he, Mr. Yunus, at his SORA hearing never had any opportunity to make any sort of affirmative claim. It's hard to imagine that there could be a circumstance of claim preclusion in a hearing that's really -- while the C.P.L.R. and things like that apply, really, a quasi-criminal proceeding, where he's still in the defense posture; he can't assert any claims.

THE COURT: How is the posture that Mr. Yunus faced different than the posture that the defendant in the *Knox* case faced?

MR. BERMAN: What the defendant in the *Knox* case did, the defendant in the *Knox* case asserted, Look, this whole proceeding that I'm being subjected to is unconstitutional. And while Mr. Yunus, I suppose, could theoretically have done that, I don't think — if the *Knox* plaintiff had done exactly what Mr. Yunus did, I don't think he would be barred by *res judicata* had he never raised those arguments.

Once he decided to, rather than protest the state court hearing as a violation of his constitutional rights just for forcing him to participate, once he decided, had he just gone through the hearing, done the risk-level classification and then gone to federal court, I think that would have been fine.

That hearing does not delineate any opportunity to challenge the risk-level designation. Yes, one could always say --

THE COURT: Do you think the defendant in *Knox* could, after losing there, squarely, come into federal court and seek relitigation of those issues in a 1983 action?

MR. BERMAN: No, I don't, your Honor.

THE COURT: So that's collateral estoppel --

MR. BERMAN: Yes, exactly.

THE COURT: -- with respect to the issues decided. 1 2 And it's claim preclusion, in part, except to the extent that 3 if the law is not only matters litigated but matters that could have been litigated; it seems like you're talking your way out 4 5 of that. 6 Let me just start with some background principles. 7 I apply New York law of claim preclusion here, 8 correct? 9 MR. BERMAN: Yes, I agree with that. 10 THE COURT: And does New York law on claim preclusion, 11 and let's focus specifically on res judicata, require no 12 relitigation not only of claims that were litigated but that 13 could have or should have been raised in a prior proceeding? 14 MR. BERMAN: Just sort of in the abstract? 15 THE COURT: Does it matter? Just to make sure we 16 agree on claim preclusion. 17 MR. BERMAN: Yes. As a matter of doctrine, yes. 18 THE COURT: What aspects of that doctrine aren't here? 19 MR. BERMAN: Your Honor, I'd say there are two things. 20 I'd say, first, he did not -- res judicata is more of 21 a technical doctrine in that it's, Did you have the opportunity 22 to assert the claim that you're now asserting? And yes, he 23 could've made that defensive argument. He could make an

argument, "I shouldn't have to be part of the proceeding" as a

matter of a defense to his risk assessment hearing, but he

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couldn't assert any affirmative claims.

THE COURT: I do want to make sure I understand that argument. You're saying there's something about an affirmative claim; there is no procedural mechanism.

MR. BERMAN: Exactly. There was no procedural mechanism for him to seek, for him to move for what he's moving for now, a preliminary injunction under 1983. It doesn't have to be identical, but he didn't have any opportunity to even assert what would be the equivalent of an affirmative defense in a civil case or a counterclaim.

All he could do was make arguments to try to fend off the state's attack on him, so to speak. There was no opportunity to assert any sort of affirmative claim that take away his rights under civil law.

THE COURT: I hate to ask the same question, but I do want to make sure I have your answer in mind. The distinction between the posture here and the posture in *Knox* is what?

MR. BERMAN: I would say -- I wouldn't say there's any distinction in the posture. I would just say that what the *Knox* plaintiff chose to do wasn't really within the scope of what that hearing is supposed to be. It's supposed to be a very narrow, technical hearing that's about, What is your risk assessment? Are you a sexual predator?

There were certain enhancements that aren't at issue in this case they were supposed to be deciding there. It's not

supposed to be, Are you appropriately designated as sex offender?

The plaintiff in *Knox* just went outside the scope of that and said, Well, I'm just challenging the constitutionality of this whole proceeding, which I guess you can do in any court proceeding, but the fact that our client chose not to do that I don't think should be a basis for claim preclusion.

THE COURT: I guess maybe specifically after *Knox*; I gather what you're saying is that the procedural pattern *Knox* chose was not an obvious one.

MR. BERMAN: Correct.

THE COURT: Maybe you're even saying it was an incorrect one.

MR. BERMAN: I would say it's not within the purpose of this narrow statutorily defined proceeding. I don't think the court was wrong.

THE COURT: But no chain in the *Knox* line, in New York, either in the SORA hearing itself or on appeal, and tell me if I'm wrong about this, ever questioned the purview of the court to consider the constitutional challenge.

MR. BERMAN: No, they did not, and I'm not saying that the court was necessarily wrong from a jurisdictional perspective to entertain it as much as I'm saying that the right to challenge or sort of force participation in a court, in a statutorily defined proceeding as unconstitutional I don't

think can have a res judicata effect on an affirmative civil rights case.

THE COURT: Any authority for that?

MR. BERMAN: Your Honor, I'd say it's more implicit.

For example, if you look at the difference between a case like

Allen v. McCurry, in the Supreme Court, versus a case like

Haring v. Prosise, Allen v. McCurry was a case where someone

was convicted of some sort of drug offense -- I don't remember

what it was -- in state court. They made a motion to suppress.

THE COURT: That's the problem. Haring was about the application of Virginia law of preclusion, which is why I just want to make sure we're on the same page.

The question is what does New York preclusion law require, and does it apply to me? And the answer to that, we've agreed, was yes. I don't see how Haring helps the argument you're making, because what the court said there was that Virginia law wouldn't treat it as precluded, therefore it's not precluded.

MR. BERMAN: Your Honor, I guess, then, I would just say I have not -- I've certainly looked and did not locate a New York case where someone was in that analogous posture, that they were convicted of something in New York State court and then brought a federal 1983. But from reading that, the *Haring* case, I don't think there was any --

THE COURT: I mean, it's not a common thing, I think,

is part of the problem, since the '80s. Right?

MR. BERMAN: I'm sorry.

THE COURT: Since Allen, since Migra v. Warren, we just know it's the case that there are preclusive effects from state court proceedings where constitutional claims could have been litigated.

MR. BERMAN: I guess what I'd say in response about the Haring case specifically is while I agree with you, I'm not disputing your explanation of the court's holding as much as I'm saying there was nothing about Virginia law, at least as explained in that case. I can't say I know all the nooks and crannies of Virginia law in the '80s, but at least as explained in that case, it seemed particularly usual. It seemed like it would be sort of general things, what New York law is now, raised or could have been raised. There was no sort of oddity of Virginia law that made that case different than sort of the run-of-the-mill res judicata issue that you're saying largely doesn't come up.

THE COURT: I think you may be wrong about Haring. I don't understand or read it to stand for a carve-out from the basic principle, established first in Allen with respect to collateral estoppel and then in Migra with respect to res judicata, that the state law of preclusion applies, and if that would hold a claim or an issue precluded, so it is.

MR. BERMAN: I don't view it as creating -- I guess I

just wouldn't read *Migra* to apply to a case like this, where there wasn't — I guess where the nub of the issue is, whether or not this was really, is whether or not there's a difference between a defensive argument that one could make in a criminal proceeding, even a case like *Haring* or *Allen*, that's a motion to suppress. There's still an opportunity to make your case there.

This, there's no opportunity for any sort of affirmative motion practice. Just argue a level 1, 2 or 3 offender, make your best argument you are, make your best argument you're not, and ruling. There's no opportunity for any sort of affirmative claim that should, I think, be able to preclude his rights under 1983.

And also just as a more general point, after *Knox* —

THE COURT: I do want to make sure, when you say an opportunity, that you be heard on that. I want to make sure I understand.

Again, because it's after *Knox*, it's hard to say there was no opportunity to do it. There was an existing precedent in which the exact issue was raised in that context, so I wonder if you're trying to refine what it means to say an opportunity to raise it in some way.

MR. BERMAN: I think there's a difference between being able to raise a defensive argument and being able to raise an affirmative claim under 1983. The doctrine's called

yourself, and that's that.

claim preclusion. I think that does have a literal meaning, that it means that you assert it or had an opportunity to assert the same claim, whether it be in an affirmative posture or at the very least in a defensive posture, where you are able to make some sort of affirmative case as opposed to a SORA hearing where the state puts on an affirmative case, you defend

There's no opportunity for a defendant to make any sort of affirmative motion, request, anything. In the *Knox* case, they made an argument that then got appealed and went up.

THE COURT: Right, but it suggests some idea that the courts in New York are sort of engaged in considering and resolving issues that are not somehow properly before it.

Again, I think maybe you're suggesting that there has to be some readily available procedural mechanism by which to bring the particular challenge.

MR. BERMAN: Yes, I would argue that.

I think that res judicata is a much more technical doctrine while collateral estoppel is a little bit more substantive. This is about, Was the technical opportunity to present the claim as a procedural matter there in some form?

Most of these cases are about, Oh, should they have raised this as an affirmative defense; should they have raised it as a counterclaim?

THE COURT: Most of which cases?

MR. BERMAN: I'm saying most of sort of general New York cases. In my read of them, most cases where res judicata comes up are cases where the question is, What happened in state court? Is there some other litigation they say, Should we have asserted this as a counterclaim, or should this have been a defense instead of an affirmative litigation, or a counterclaim?

Those are still all procedural mechanisms to make the same, to bring the same point forward, while this is not really that.

THE COURT: Do you know, and maybe you don't, and that's fine, but do you know, sort of aside from this context, whether constitutional challenges of the kind that generally are being made in SORA proceedings, when SORA was first passed, were there constitutional challenges to it that matched that in the SORA hearing itself?

MR. BERMAN: The big example, the only example I know of is the *Doe v. Pataki* one, where they went through the SORA hearings and then brought federal 1983 actions before Judge Chin. And the only issue there was *Rooker-Feldman*, that was raised was *Rooker-Feldman*, and Judge Chin essentially said:

Look, they went through those proceedings, but these cases aren't barred because I'm not addressing what happened in those proceedings; I'm just addressing the underlying process and whether that was constitutional.

THE COURT: I gather that, like the early posture here, as far as you could tell, collateral estoppel and res judicata weren't raised.

MR. BERMAN: I believe that is correct, your Honor.

Judge Chin made no mention of either preclusion doctrine, just

Rooker-Feldman.

And along those lines, can I transition to waiver?

THE COURT: You may.

MR. BERMAN: Your Honor, along those lines, I really just don't think that this issue should be heard here.

This motion for preliminary injunction was referred six months ago. The state submitted an opposition to the preliminary injunction. They submitted, then, an affirmative motion to dismiss, never raised this issue. And the majority of circuits to reach that issue as to whether something was referred and wasn't raised is waived to come out or has some form of waiver. I don't mean "waived" in the technical sense.

THE COURT: Do you agree that if the motion to dismiss is denied they can assert it as an affirmative defense in the answer and it will be litigated down the road?

MR. BERMAN: Depending on how it's handled in this proceeding, there may be law of the case, but as a Federal Rule of Civil Procedure matter, yes. I would agree, your Honor.

THE COURT: But just to spin out what you're suggesting, waiver in the sense of what's been briefed is what

should be dealt with here up to this point, so if I conclude that it's waived for purposes of the PI and the motion to dismiss, they can assert it in the answer.

MR. BERMAN: Yes.

THE COURT: And we'll deal, down the road, with the question of whether preclusion stops me from considering it.

MR. BERMAN: I think that's correct.

I mean, I think just as a technical sort of procedural mechanism, that's true. But I still think the process works the way it works for a reason. This case was referred, and there's more than ample opportunity to brief it in front of the magistrate, and the issue can be addressed down the road.

For it to come up for the first time at this posture is not fair to my client. It defeats the whole purpose of the Magistrates Act. And I'll add that these cases I'm talking about that have reached that conclusion are all cases where the party at least raised the issue in their objections.

Here, the state didn't even raise the issue in the objections. They had a one-sentence throwaway: In the alternative, it's barred by res judicata.

The law is clear on that. The standard of review is clear error. I think, at most, the only question that should be asked for purposes of these motions is whether or not Judge Moses committed clear error for not dismissing the claim, for not dismissing plaintiff's substantive due process claim on the

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basis of an unraised collateral estoppel or res judicata 1 I think the answer to that is undoubtedly no. 2 defense. 3 THE COURT: OK. 4 MR. BERMAN: Unless you have further questions on 5 this --6 THE COURT: Actually, why don't we do this. I'm going 7 to change course. 8 Let's get the state's argument on the preclusion 9 I'll give the state equal time on that, and then I'll issues. 10 let Mr. Celli come in and make the substantive arguments. 11

MS. LALLY: Would your Honor prefer me to start with the issue of res judicata or start with Rooker-Feldman? have a preference?

> I'd like to start with res judicata. THE COURT:

MS. LALLY: OK.

It's Ms. Lally, correct? THE COURT:

MS. LALLY: Yes.

THE COURT: Let me just get a time check. I want to give you equal time.

It's been 20 minutes, so we'll give you 20 minutes and then we'll turn to the other issues.

MS. LALLY: As your Honor's aware, res judicata gives binding effect to a judgment in a court of competent jurisdiction, prevents parties and their privities from relitigating questions that were or should have been raised in a prior proceeding.

As your Honor alluded to, when determining the effect of a state court judgment, federal courts apply the preclusion law of the requisite state; here, that's New York. That is important because, in New York, the transactional approach to res judicata is applied, so once a claim is brought to a final conclusion, all other claims arising out of the same transaction or series of transactions are barred, even if based upon different theories or seeking a different remedy. And I pulled that language from the Hevireaux case, which was decided by your Honor.

Now, plaintiff here admits that Mr. Yunus could have raised these arguments before the state court.

THE COURT: Well, not really. I mean, he could have in some broad, theoretical sense, because *Knox* did; I think they have to admit the reality of that. But there is a version of the argument or a view of the argument, which is that maybe *Knox* was wrong. Maybe the SORA court in *Knox* was wrong to consider it. There's no obvious procedural mechanism to bring, they say, a challenge like this. Is there?

I mean, you're probably in a better position to answer. Are sort of broad constitutional challenges to either the sort of facial constitutional challenges or as-applied constitutional challenges brought in SORA hearings?

MS. LALLY: Well, as your Honor alluded to, the fact

remains that it did happen in *Knox*, so it can happen. And respectfully, I would submit that any time someone is appearing before the court and thinks the court is doing something unconstitutional, they're able to say, and the plaintiff even conceded you're able to say: "This is not constitutional as applied to me; this should not happen."

Then the mechanism for raising that is to preserve that issue for appeal. Even if, maybe, you don't necessarily know if it is properly done in that proceeding, you have preserved it for appeal and can take the next step. If you don't preserve it for appeal, then when you show up at the appellate court, they're going to say: "I'm sorry; we have nothing to work with."

Here, the course that should properly have been taken and was, in fact, taken by the plaintiff in *Knox* was to say, at the SORA hearing, "Respectfully, we don't think that this applies to us at all."

THE COURT: How did they do it in *Knox*? Was there a motion of some kind brought?

MS. LALLY: Your Honor, I'm not sure about that.

Really, the language was just taken from the underlying cases, which say that the plaintiffs objected to their designation as sex offenders at the SORA hearing. I don't have the transcript or anything that I can cite to specifically.

As I mentioned, plaintiff admits that Mr. Yunus could have raised the arguments, and this, respectfully, should end the inquiry. Even if the claims are based on different legal theories and seeking different legal remedies, they're, in fact, barred by New York's law of res judicata.

Your Honor pointed out that the *Haring* case that plaintiff cites to is quite different because the Virginia law of preclusion applies.

Now, in Virginia, res judicata says that res judicata does not apply unless the issue was actually litigated and determined. That is quite different than the New York transactional approach, which says issues that were or should have been based on the same transaction or series of transactions.

Respectfully, we're saying here that plaintiff could have challenged his sex offender designation, and he's not entitled now to run to the state court and reframe his arguments as some sort of federal 1983 claim.

THE COURT: Well, I mean, they're federal claims, right? It's that the state court could have adjudicated the federal claims.

MS. LALLY: Yes, that's correct. They are constitutional claims that the state court could have adjudicated.

THE COURT: And to be specific, and then we'll turn to

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waiver, is your argument that claim preclusion applies to plaintiff's substantive due process claim?

MS. LALLY: That's correct.

THE COURT: What about the procedural due process claim?

MS. LALLY: We would say that, yes, it applies to both the substantive and procedural due process claims.

THE COURT: What about the other claims in this case?

MS. LALLY: No, your Honor. We're not saying it applies to all of those.

THE COURT: That's reasonable.

Let's turn to waiver.

MS. LALLY: Sure.

THE COURT: Let's just start with making sure I've got the background facts right.

You didn't raise either collateral estoppel or res judicata as bases to either dismiss the due process claims or oppose the preliminary injunction.

MS. LALLY: That is correct, your Honor.

THE COURT: And despite Judge Moses's footnoted discussion about collateral estoppel, you didn't raise any -- and tell me if this is right -- objection to the failure to consider or appropriately consider or get right collateral estoppel or res judicata.

MS. LALLY: In the objections to the R&R, we did

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briefly address the fact that, in our view, the claims could be barred by res judicata for many of the same reasons as Rooker-Feldman.

THE COURT: I think that's what Mr. Berman referred to as your throwaway line.

MS. LALLY: It was admittedly brief.

THE COURT: OK.

MS. LALLY: But it was an objection.

THE COURT: In that case, your objections to the

R&R -- do you happen to have a page cite for that?

MR. SCHULZE: I believe that I can get it for you.

THE COURT: Thank you.

MS. LALLY: We'll pull that for you.

THE COURT: Take waiver.

MS. LALLY: I would say that the key issue is that considering matters of efficiency, it doesn't make sense to consider this issue now. I don't think that there's any dispute that the affirmative defenses of res judicata and collateral estoppel haven't been waived for purposes of the case. We still have the opportunity to include those in our answer, so it really does not make sense to make a determination now that would likely have to be revisited again during the case in chief.

It's inefficient and clearly an inappropriate outcome.

THE COURT: What do you mean "inappropriate"? In

other words, if I say for purposes of the PI and the motion to dismiss, you've waived, I presume you would answer at that point and you would include it. If I conclude waiver, I don't decide at this point the outcome on preclusion grounds.

Inconsistent holding is possible, although with PIs, it's a preliminary likelihood of success, etc., but I think if I were to decide on waiver, then it would be put off to another day.

What's inappropriate about that?

MS. LALLY: I take your Honor's point.

There's always a possibility of some sort of inconsistent judgment, but I will say that the main issue would be efficiency and the fact that, frankly, your Honor, we now have had the opportunity to brief the issue and to raise the issue and litigate it fully before your Honor. It's not a situation where it's now going to be a surprise to anyone that this would be considered on the record. I would submit that between the efficiencies of considering the case in chief and the fact that here we are today discussing it, we've had an opportunity to consider the issues and brief them before your Honor, it does make sense to consider those issues now.

THE COURT: All right. Thank you.

MS. LALLY: Apologies, your Honor.

In defendants' objections to the R&R, the page that refers to res judicata is page 9.

THE COURT: Thank you.

Mr. Celli. Mr. Berman.

MR. BERMAN: Quick rebuttal.

THE COURT: Quickly. Go ahead.

MR. BERMAN: Very quickly.

First, with respect to waiver, like you said, if it's not in the R&R, there's no substance to it beyond *res judicata*, it should be applied in the alternative. That's not a specific objection, as courts have held is necessary to warrant *de novo* review.

With respect to *Haring*, I just want to say the Virginia courts that it actually had to be litigated in for collateral estoppel, in footnote 9 of *Haring* right now, with regard to res judicata, it says:

"Like the federal courts, the courts of Virginia apply different rules of preclusion to matters arising in a suit between the same parties and based upon the same causes of action as those involved in the previous proceeding."

THE COURT: You have to slow down.

MR. BERMAN: Sorry.

In footnote 9 of Haring, it says:

"Under the doctrine of res judicata, 'the judgment in the former action is conclusive of the latter, not only as to every question which was decided," and the quote goes on, and then says, right after that, "the doctrine does not apply, however, to a later action between different parties or a later

action between the same parties with a different claim or demand."

To me, that is clear that Virginia law has the same could-have-litigated standard, and they just viewed the federal civil rights claim as a, quote/unquote, different claim or demand as the state criminal adjudication.

THE COURT: Thank you.

Mr. Celli.

MR. CELLI: Good afternoon, your Honor.

THE COURT: Good afternoon.

Why don't we plan here 20 a side.

Go ahead.

MR. CELLI: Thank you, Judge.

It's good that we've cleared out some of the underbrush here, because where we really are in this case is an application for a preliminary injunction on behalf of Equan Yunus to lift the designation — the stigmatizing designation — of him as a sex offender, because the application of New York Corrections Law 168 is unconstitutional in this case.

THE COURT: You're not making a facial challenge.

MR. CELLI: That's right.

What I would like to start with are the three, I think, critical and undisputed facts in the case. Two of them are real facts, and the third is a legal fact.

The first is that Mr. Yunus's crime had nothing to do with sex, nothing to do with sex.

THE COURT: No dispute.

MR. CELLI: No dispute, and there were no background facts with respect to sex.

This was not a situation where Mr. Yunus kidnapped somebody and they couldn't prove that there was a sexual motive, but there was evidence of it. This was a kidnapping — horrible, terrible crime, which he acknowledges — about money. It wasn't about sex. That's the first undisputed and very important fact.

The second is that there's actually been a factual finding by a state court judge, having heard from the government and from Mr. Yunus's criminal defense lawyer, that he is unlikely ever to commit a sexual offense of any kind. And if it helps the Court to acknowledge, there was no sexual misconduct by Mr. Yunus in the 15 years that he spent behind bars, so sex is not really part of this case as to Mr. Yunus.

And then the third fact, which really is sort of a legal fact, is that every court that has looked at the sex offender designation rules — every one of them — has found it to be constitutionally suspect, at the least, to mislabel somebody, to say that somebody who has not committed a sexual crime, who is not likely to commit a sexual crime is a sex offender. That's a problem, and in fact, even the government,

the state in this case, does not contest that there is a constitutional liberty interest at stake under the due process clause.

The only question here, for substantive due process, the second cause of action, all comes down to one question, which is whether it is rational, in light of the legislature's stated goals for this statute, Section 168 of the Corrections Law, to affix the label of sex offender to this person, this specific person.

THE COURT: Can I also ask, as a preliminary fact, if it's also uncontested that the New York State legislature, in its wisdom, did apply the Sex Offender Registration Act to someone in Mr. Yunus's set of circumstances?

MR. CELLI: It did.

I mean, it's interesting what's happening if you look nationally at this issue. There was this thing called the Jacob Wetterling Act, which essentially encouraged states from the federal level to have registries of this sort, and a number of states decided to have two kinds of registries, a sex offender registry and a violent felons or sometimes a criminal predators—type registry, a separate registry. And that, I think, acknowledges that in some states, the legislatures decided that the stigma of the sex offender label is so strong that people who don't commit sex crimes shouldn't be listed as that.

1 New York didn't do that.

THE COURT: That policy argument did not prevail on the New York legislative body.

MR. CELLI: Yes, exactly.

But if we're going to take the legislature seriously, and I agree that we should, we should also take seriously what they said they were trying to accomplish.

What they said was they wanted to protect the public from sex offenders, people who commit sexual violence, because the conduct is repetitive and compulsive and there's likely to be recidivism of that particular kind of crime. This is not a general registry for people who are really dangerous.

THE COURT: It's interesting. That form of argument is typically made in a construction context, right? Construe the statute the following way because this kind of person is not at all what the legislature had in mind, but you just said a moment ago the legislature, whether they had Mr. Yunus in mind, I think you agree, captured him in the act.

MR. CELLI: Yes.

THE COURT: What do I do analytically with the legislative-purpose argument that you're making?

MR. CELLI: Under the substantive due process law of jurisprudence, it's pretty clear that it's appropriate to focus on what the legislature says it intends to capture.

Now, it's true that there's intention there; that is

to say, on the one hand, they say they're talking about sex and people who are compulsive and engage in repetitive behavior, that are likely to be recidivists because they commit sex crimes. And on the other hand, they added a category of people that don't have, potentially don't have any sexual element to their crimes.

But here, since we have an as-applied application before the Court, it's appropriate doctrinally to look at their reasoning for passing the statute and then apply it to this person very specifically, a person who never committed a sexual crime, who's not likely to commit a sexual crime and, in fact, for which there was not even a sexual element or motive in the crime that he pled guilty to. There's a disconnect between what the legislature said it was trying to accomplish and what its purposes were -- that's the due process, one prong of due process argument -- and the person to whom it's being applied in this particular case.

In Robinson, which is the Florida Supreme Court case, they had exactly this case in front of them. It's like the other side of New York in Knox and Robinson in Florida. And they said on an as-applied basis, we're going to look at the purpose, apply it to the person, and we're also going to factor in, very importantly, the impact that this mislabeling has on this person.

It's the most extreme stigma that we have in our

society, to call somebody a sex offender. It's worse -- I think far worse, and the courts acknowledge this -- than even a child predator. The registration and notification requirements under Section 168 and the Executive Law are onerous. Mr. Yunus is going to be subject to this label and need to register and give photographs and have people notified of the status until the year 2036. It's a very long time.

And of course, he will be restricted in his employment in various ways and subject to more harsh penalties if he ever were to get into trouble again, which I doubt, as a result of being a sex offender in a context where there's no sex in the case.

Put another way, there's a mismatch between the label and the person, and many courts have held, several courts have held that that's a violation of the due process clause. We have Florida in State v. Robinson. We have New Mexico in 2006, the City of Albuquerque case, and we have two intermediate courts of appeal in Ohio, State v. Reine and State v. Small.

There's a discussion in *Robinson* that I think is worth returning to just for a moment, which is where they talk about sort of general factors that the legislature is allowed to and could consider; for example, what *Knox* said about 46 percent of kidnappings have a sexual element to them. *Knox*, basically, says there can be a little bit of give in the joints when we're looking at a statute facially.

What Robinson says, very clearly, is you cannot do that when you are applying this to a particular person essentially where there's been a fact finding -- a fact finding -- with respect to this person that he has no sexual misconduct in his past and is unlikely to ever have in his future.

That's beginning, middle and end of the case from our point of view on substantive due process. We meet the test with respect to an injunction. It's in the public interest to enforce the Constitution. There's no issue about irreparable harm. And we would ask that the Court adopt Magistrate Judge Moses's findings with respect to the second cause of action and issue the injunction that lifts this stigmatizing designation.

THE COURT: Thank you.

MR. CELLI: Thank you, your Honor.

THE COURT: Ms. Lally.

MS. LALLY: Your Honor, it's undisputed here that the rational-basis test applies, so what we need to consider is whether the statute is rationally related to a legitimate government interest. Obviously, that is a highly deferential standard, and here, it's more than met.

THE COURT: Mr. Celli laid out a set of undisputed facts, including sort of litigation facts. Do you disagree with any of those?

MS. LALLY: With respect to plaintiff's time in

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incarceration?

THE COURT: Yes.

Mr. Celli, could you just say them one at a time.

MR. CELLI: Sure.

THE COURT: Basically, no sex in this case.

MR. CELLI: No sex in this case, a factual finding.

THE COURT: Ms. Lally, do you agree?

MS. LALLY: For purposes of this motion, we will concede it, but there has been no discovery, so we're not necessarily able to say that there's been no sexual component to any of the crimes.

My understanding is, at least, not only did plaintiff plead guilty to abducting a 14-year-old at gunpoint, but there was also an additional victim that was abducted as well. I, again, to the best of my knowledge, for purposes of this motion, would say I agree, no sex. I don't know that I could say that for the full case.

THE COURT: And then there was a finding.

MR. CELLI: There's a finding of no likelihood of sexual misconduct in the future. Justice Obus found that in the SORA hearing.

MS. LALLY: Yes, that's correct, that with respect to the finding in the SORA hearing, the court did say no likelihood of sexual misconduct in the future.

THE COURT: To circle back, are you going to attempt

to relitigate that here?

MS. LALLY: Your Honor, I'm not trying to obfuscate or be obstructionist.

My only concern is we do not have the full evidence on plaintiff's crimes of incarceration and other things that might have gone into his criminal conduct. Right now, I take plaintiff's counsel at his word when he says that during his incarceration, there's been no accusation of sexual misconduct. I don't independently know that to be true.

THE COURT: OK. That's to the first point.
On the second point.

MS. LALLY: Yes. Yes, I -- yes, your Honor.

THE COURT: You see the irony.

MS. LALLY: Your Honor, I do not at all dispute that in the transcript before Judge Obus, the judge says what he says. I do not dispute that.

THE COURT: All right. Go ahead. I didn't mean to take you off track.

MS. LALLY: Plaintiffs talked a lot about the problems with potentially having an individual register as a sex offender.

The New York legislature considered that. They specifically chose to include people who had kidnapped minors that were not their relatives within the bounds of being a sex offender. And the legislature could rationally have considered

things such as studies showing the high correlation between kidnapping of minors and sexual assaults. Just because plaintiff disagrees with these studies does not mean that they don't exist.

The legislature could have considered the potential for the underreporting of sexual assault by those who kidnap minors, because in some cases, the minors disappear or they are killed or they can't or won't testify; the potential that the offender intends sexual assault but is prevented by arrest or escape; the interest in the fact that a child cut off from the safety of his or her everyday surroundings is vulnerable to sexual abuse. The legislature could have reasonably determined that, Look, the concern with trying to parse out who would have been a sex offender but for some thing happening that prevented the actual sex abuse to occur justifies this concern that dangerous sex offenders would, in fact, escape registration, would escape informing the public as to what their crime of incarceration was.

Plaintiff alluded, and the R&R does as well, to the claim that being a sex offender is stigmatizing.

Respectfully, that's something that the *Knox* court specifically considered. They held that the interest defendants assert in not having their admittedly serious crimes mischaracterized in a way that is arguably even more stigmatizing than a correct designation would be, and concluded

that that's not a fundamental right as the due process cases use that term.

I note that plaintiff does not appear to contest, and in fact, admits that he could potentially be termed a child predator but argues that being called a child predator is somehow less onerous or less scary to the public than sex offender.

Respectfully, I think that that argument does not carry a lot of water. And I would note that the R&R specifically talks about the fact that the administrative burden in itself of trying to parse out who is a sex offender and who isn't doesn't justify subjecting someone like plaintiff to these requirements. But respectfully, we submit that this misses the mark. It's not simply an administrative burden, and the *Knox* court did not characterize it as such either. It is the risk that otherwise dangerous sex offenders would escape registration.

Now, I know that plaintiff talked a lot about the Florida and New Mexico courts.

I think it's worth noting that New York is joined by other courts, such as those in Illinois and Wisconsin, in determining that this scheme is constitutional, and indeed, I believe that the R&R identified one federal case in the Western District of Kentucky that also upheld the constitutional scheme.

Ia3Wyun0 We submit that plaintiff needs to demonstrate that 1 there's no rational connection between the challenged 2 3 legislation and its public policy purpose, and plaintiff here 4 just falls very short. 5 THE COURT: All right. Thank you. Mr. Celli. 6 7 MR. CELLI: Very quickly, your Honor. I appreciate the difficult position that my colleague, 8 9 the state, is in. 10 THE COURT: I thought you meant Mr. Berman there for a 11 second. 12 MR. CELLI: Him? No. He's in great shape. 13 Seriously, I'm a veteran of the attorney general's 14 office. I know that it can be difficult to be in that 15 position. 16 THE COURT: As am I. 17 MR. CELLI: I know, your Honor. But to acknowledge, as they did, quite forthrightly, 18 that the facts are undisputed as we sit here today, I think, is 19 20 an extremely important acknowledgment. I don't want to call it 21 a concession, because this part is not about winning; it's just 22 about being straight with the Court. That's terribly

candidly, in the Court's thinking here.

important, and I think that that should weigh heavily,

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Just a modest point, which is we are not here arguing

that the studies that the legislature relied upon are wrong, or that there's not some abstract and theoretical possibility in some circumstances of underreporting or dead victims or anything.

What we have here is a very tragic and horrible case of two kidnappings. One was of a 14-year-old child. One was of a 27-year-old man. Neither of them had any element of sex to them, and so whatever the legislature may have considered, in its wisdom, in passing this legislation in the way that it did, the Court is still obliged on an as-applied basis to determine whether the purposes of the statute are rationally related to this person, and that's the beginning, the middle and the end of it for us, your Honor.

Thank you.

THE COURT: Thank you.

My thanks to counsel for your briefing and arguments. Very helpful. The matter is submitted. Recognizing that this is in a preliminary injunction posture and that time has passed in light of the referral, I will get resolution to you as quickly as I possibly can.

Thank you.

We're adjourned.

MR. CELLI: Thank you, your Honor.

(Adjourned)